



City of Loma Linda Official Report

Floyd Petersen, Mayor
Karen Gaio, Mayor pro tempore
Robert Christman, Councilmember
Stan Brauer, Councilmember
Robert Ziprick, Councilmember

COUNCIL AGENDA: August 26, 2003
TO: City Council
VIA: Dennis R. Halloway, City Manager
FROM: Pamela Byrnes-O'Camb, City Clerk
SUBJECT: Minutes of July 22, 2003

RECOMMENDATION

It is recommended that the City Council approve the Minutes of July 22, 2003.

City of Loma Linda

City Council Minutes

Regular Meeting of July 22, 2003

A regular meeting of the City Council was called to order by Mayor Petersen at 5:40 p.m., Tuesday, July 22, 2003 in the City Council Chamber, 25541 Barton Road, Loma Linda, California.

Councilmen Present: Mayor Floyd Petersen
Mayor pro tempore Karen L. Hansberger
Robert H. Christman
Stan Brauer
Robert Ziprick

Councilman Absent: None

Others Present: City Manager Dennis Halloway
Deputy City Attorney Diane Robbins

CC-2003-095 – Workshop/Discussion regarding Bi-County Corridor, including discussion pertaining to Beaumont Avenue and possible extension of Notice of Preparation of Environmental Impact Report

Mayor Petersen introduced the item, stating that this was not a public hearing, but rather a process involving several agencies, of which Loma Linda was a part. The Bi-County Corridor(s) was not a Loma Linda project, but rather a regional project of the San Bernardino Association of Governments (SANBAG) and the Riverside County Transportation Commission (RCTC).

He then presented an overview, stating that:

- 1) In the late 1980's, it was recognized that current roads through Reche Canyon and San Timoteo Canyon were inadequate, and an improved connector link between the I-10 and the 60 Freeway was needed.
- 2) In the Fall of 2000, at the urging of then Riverside County Supervisor Tom Mullin, two bi-county committees were formed to examine the idea of an improved transportation route: a policy group made up of civic leaders and a technical group comprised of engineers.
- 3) The Riverside County Transportation Commission (RCTC) and the San Bernardino Association of Governments (SANBAG) jointly shared organizational leadership of the project.
- 4) By the fall of 2000, current transportation routes were fast becoming gridlocked and capacity could not be increased; the Inland Empire population was predicted to double by the year 2020; and undeveloped land for possible routes was fast disappearing.
- 5) In the winter of 2000, three possible routes were identified: Pigeon Pass through Grand Terrace; California Street through Loma Linda; and Reche Canyon through Colton.
- 6) Notice and reporting of public meetings held in April 2001 in Moreno Valley and the San Bernardino County Museum to obtain input from interested parties had wide coverage in the local press.
- 7) In the fall of 2001, as a result of public input, technical advice and deliberation of policy makers, the EIR process was begun.
- 8) A project of this magnitude involves several stages: a conceptual stage (2000-mid 2003); Environmental Impact Report process (mid-2003-late 2004); a period to identify funding sources; and finally construction.
- 9) In the concept stage, the question of types of transportation: trains, planes, automobiles was contemplated; general routes were examined, and input from the public was requested, resulting in the general concept of a four-lane limited access parkway with traffic divided among three routes.
- 10) The EIR process involves distribution of a Notice of Preparation (NOP), obtaining public input on specific issues to be addressed in the EIR process; obtaining technical studies to address possible environmental impacts and formulate mitigation measures; public comment period on the draft EIR; revising the EIR document to address the issues raised by the public; certification of the EIR, and a period allotted for court challenge.
- 11) There are two types of Environmental Impact Reports: a Program EIR used for large, multi-faceted projects, which is more general in nature, and a Project EIR, generally used for specific projects.
- 12) The subject regional project may require a Project EIR for various parts of the project in addition to the Program EIR.
- 13) The civic entities physically impacted by the proposed project are: Moreno Valley, Grand Terrace, Colton, Redlands, Loma Linda, Riverside County, and San Bernardino County.
- 14) Positive aspects of the proposed project for Loma Linda are:

a. Easier access to and from the south as well as southern coast areas for employees, patients and Loma Linda residents in that Loma Linda institutions are the destination of approximately 6.5% of the traffic projected on the Loma Linda branch of the connector.

b. Approximately 275 patient/employee round trips per day to the VA Hospital are generated from Moreno Valley Zip Code areas, and 1,246 round trips per day are generated from the same area to the Loma Linda Medical Center and University.

c. Possible increased commercial opportunities along California Street.

d. Possible positive impact on employment opportunities for Loma Linda residents due to new regional jobs created as a result of better access to Riverside County and points south.

15) Negative aspects of the proposed project for Loma Linda are:

a. An additional major traffic corridor through or near a residential neighborhood with the perception/reality of increased noise, traffic, crime and pollution, impacting quality of life and property values.

b. Increased division of the community.

c. An increase in through traffic not entering or leaving Loma Linda.

Councilman Ziprick added that the western most route would also involve the City of Rialto.

Those speaking were: Edward L. Allen, 25825 Kellogg Street; Robert Apodaca, 11645 Laurel Avenue; Henry Chai, 26241 King Edwards Drive; Noel Christensen, 25831 Emmerson Street, who submitted 307 signatures opposing the corridor; Rick Burnham, 26531 Cornell Street; Zoltan Hangyal, 11519 Laurel Avenue; Jonathan Chin, Francisco Lane; Phil Chin, 26562 Hummingbird Lane; Tara Gates, 26510 Cornell; Charles Umeda, 25110 Tulip Avenue; David Still, 11547 Gwent; Laverne Northrup, 11477 Laurel.

Comments are summarized as follows:

- 1) The benefits from the project for Loma Linda are questionable.
- 2) The additional traffic and noise are unwanted
- 3) The tranquility and small town atmosphere of the City needs to be preserved.
- 4) There are no significant benefits to Loma Linda to offset the negative impacts of air quality, home values, noise and additional traffic.
- 5) Public hearings should be held to determine whether there is community support for the transportation corridor.
- 6) The corridor would conflict with the community's design portion of the General Plan, as the streets should be viable and safe for pedestrians.
- 7) The noise levels will exceed the established limits for the community.
- 8) Noise and air pollution will increase; crime may increase; property values may decrease; and quality of life will diminish.
9. Any construction through San Timoteo Canyon would negatively affect the canyon.
10. Adequate information is not available to make a decision at this time.
11. Development in the south and eastern portion of the community will be stifled, if not barred, because of the uncertainty of the project.
12. If a corridor is determined, then land will be commandeered at current prices instead of 2030 prices.
13. Maintenance of the portion of the corridor within Loma Linda, which may not be a federal or state highway, may fall upon Loma Linda to fund.

Discussion ensued. Councilman Christman commented that he represented the City as a member of the SANBAG Board for nine years, serving as vice president, president, and currently serving on the Administrative Committee, so he was familiar with the transportation budget process. He noted that, in his opinion, the project would not be constructed for at least 20 years, due to funding as well as other issues. He also indicated that the option of expanding the 91 Freeway, which is a more immediate priority than the bi-county corridor project, is not currently being discussed. He then suggested that a letter be requested from SANBAG confirming that the EIR process is suspended.

He also stated that several corridors have been studied that would merge as they approach Moreno Valley. A major portion of the funding for the project is expected to come from federal highway funds, the State of California, as well as Measure I funds and funds from the County of Riverside because the majority of the project, as far as miles of roadway, will be in Riverside County and not San Bernardino County.

Discussion concluded.

The City Council recessed at 7:12 p.m. and reconvened at 7:31 p.m. with all members present.

Mayor Petersen led the invocation and Pledge of Allegiance. No items were added or deleted from the agenda and no public participation comments were offered upon invitation of the Mayor.

Scheduled and Related Items

CC-2003-096 – Direction to Bi-County Corridor Committee representative regarding environmental process

Councilman Ziprick stated that a suggestion was made that Loma Linda request SANBAG and RCTC to delay the EIR.

Motion by Ziprick, Seconded by Christman and unanimously carried that the City of Loma Linda request SANBAG and RCTC to place a six-month stay on the portion of the project proposed within the City Limits of Loma Linda, during which period the committees of the City would study the issue.

Director of Community Development Woldruff, in response to questions, clarified that if a project were to be submitted along California Street, right-of-way would be reserved.

Glenn Elssmann, 11641 Poplar Street, suggested that it might be of value to establish a City umbrella committee to gather information and specific requests for data; that the staff cost associated with it could possibly be borne by SANBAG.

Noel Christensen, 25831 Emmerson Street, stated that the Notice of Preparation showed Loma Linda as well as portions of Riverside, San Bernardino, Colton, and a connection to Box Springs Mountain; therefore, it may be appropriate that Loma Linda's representative to SANBAG suggest that nothing be done in the Core Study Area during the six-month period.

Mayor pro tempore Hansberger suggested that each City Committee review the concept from their perspective and in the meantime, the City Council could consider whether it would be helpful to establish a new committee.

New Business

CC-2003-097 – Discussion relating to future of Beaumont Avenue

Mayor Petersen stated that the Public Utilities Commission of California controls railroad crossings in California, and the train whistles would continue during construction of the San Timoteo Creek improvements, even though Beaumont Avenue is closed during construction.

He displayed a map of the Beaumont Avenue area, noting that some residents have requested consideration be given to closing the street at the railroad tracks. He noted the need to consider the current and potential Loma Linda city limits as well as emergency services to the area.

Noel Christensen, 25831 Emmerson Street; submitted a petition containing 173 signatures for the abandonment of Beaumont Avenue at the UPRR Railway.

Those speaking on the issues were Henry Chai, 26241 King Edwards Drive; Rick Burnham, 26531 Cornell Street; Fred Ramos, 26445 First Street, Bryn Mawr; Laverne Northrup, 11477 Laurel; Doug Goodman; Zoltan Hangyal, 11519 Laurel Avenue; and Glenn Elssmann, 11641 Poplar Street.

A summary of comments is as follows:

- 1) There is less traffic in the area and it is more peaceful since the bridge spans have been removed and Beaumont Avenue is temporarily closed in the area.
- 2) Closure of Beaumont Avenue would address the General Plan in that it would route traffic around rather than through neighborhoods.
- 3) Speed and traffic have increased in other areas since Beaumont Avenue has been temporarily closed for the improvements to San Timoteo Creek.
- 4) Closing Beaumont would hinder and delay emergency services to a portion of the community.
- 5) Terminate Beaumont Avenue at Nevada Street so as not to invite traffic from San Timoteo Canyon, but to allow traffic from the San Timoteo Creek area.
- 6) Installation of stop signs will encourage people to seek other routes.

7) Establish a group to discuss the issues, possible resolutions and options for presentation to the City Council.

James Walling, 5302 Evelyn Drive, Banning and President of the Loma Linda Lopers and Chairman of the Trails Development Committee responded to questions, stating that 1,000 to 1,200 runners comprise the Loma Linda Lopers Club, with the majority residing in Loma Linda; the connecting link across San Timoteo Canyon is of prime interest in order to provide 12 to 13 miles of training. He opposed the permanent closure of Beaumont Avenue, unless there was a connection to San Timoteo Canyon.

Discussion ensued with Mayor pro tempore Hansberger suggesting that right-of-way be purchased to provide runners a safer route; Mayor Petersen stating that the design of the replacement bridge was underway.

By common consent, the item was referred to Staff to obtain City Committee input and report.

Scheduled and Related Items (Continued)

CC-2003-098 – Public Hearing – Council Bill #R-2003-37 (Determine costs related to Spring 2003 Weed Abatement Program)

The public hearing was opened, and Fire Prevention Inspector Patterson presented his report into evidence, stating that the process began in April 2003 with inspection of 483 properties and the mailing of 224 notices to abate weeds. The contractor for the City abated properties between May 28 and June 16.

No other public testimony was offered and the public hearing was closed.

Motion by Brauer, seconded by Ziprick and unanimously carried to adopt Council Bill #R -2003-37.

Resolution No. 2291

A Resolution of the City Council of the City of Loma Linda adopting a Report and Statement of Expenses for the Spring 2003 Weed Abatement Program and imposing a lien upon property for payment therefor

CC-2003-099 – Public Hearing – Council Bill #O-2003-5 (First Reading – Set the Second Reading for August 26) – Amending the Loma Linda Municipal Code relating to parking regulations

The public hearing was opened and City Manager Halloway presented the report into evidence, highlighting that the proposed ordinance would prohibit the parking of trailers unattached to a vehicle and the parking of commercial vehicles in residential areas.

No other public testimony was offered and the public hearing was closed.

Motion by Brauer, seconded by Christman and unanimously carried to introduce Council Bill #O-2003-5 on First Reading and to set the Second Reading for August 26.

CC-2003-100 – Public Hearing – Amendment to Tract Map 16341 on the south side of Mission Road between California Street and the Southern California Edison Easement to provide a street connection through the Southern California Edison Easement to the proposed Tentative Tract Map 16323 located to the west of the project site and the easement (APN's 0292-121-42, 0292-121-22, 0292-131-58, 0292-121-41, 0202-121-08, 0292-121-74 and 0292-121-06)

The public hearing was opened and Senior Planner Ludi presented the report into evidence, stating that the focus of the amendment is to provide circulation between Tract 16341 and Tract 16323, a pocket park leading into the larger park, and emergency access in the center. She then presented revised Conditions of Approval, and stated that the proposed modifications were not anticipated to result in any negative impacts to the proposed development or surrounding properties.

Associate Engineer Peterson noted that Van Leuven Street was to be extended as a Condition of Approval of Tract Map 16341. The street extension involved substructure improvements as well as drainage that needed to be addressed at this time as it pertains to the parcel to the west, Tract 16232. Because of separate ownership of the tracts, it was Staff's recommendation that an easement be granted to the new

owners of Tract 16341 for construction of the roadway as part of the development of Tract 16341, and a reimbursement agreement be drafted to clarify the financial obligation of Tract 16232 for cost of the extension of Van Leuven Street.

A member of the audience requested that the location at which the Bailey Bridge span would be used be named the Ralph Hernandez Crossing.

No other public testimony was offered and the public hearing was closed.

Motion by Christman, seconded by Hansberger and unanimously carried to approve the amendment to Tentative Tract Map 16341, based on the findings and revised Conditions of Approval contained in the Staff Report.

CC-2003-101 – Consent Calendar

Motion by Hansberger, seconded by Brauer and unanimously carried to approve the following items:

The Demands Register dated June 30, 2003 with commercial demands totaling \$327,134.03.

The Demands Register dated June 30, 2003 with commercial demands totaling \$333,891.73.

The Demands Register dated June 30, 2003 with commercial demands totaling \$360,470.35 and payroll demands totaling \$168,361.41.

The Demands Register dated July 8, 2003 with commercial demands totaling \$241,802.30.

The Demands Register dated July 22, 2003 with commercial demands totaling \$144,660.31 and payroll demands totaling \$180,328.48.

The Minutes of June 17, June 24, and May 7 as presented.

The June 2003 Treasurer's Report for filing.

The June 2003 Department of Public Safety Monthly Report for filing.

Installation of playground equipment at Cottonwood and Leonard Bailey Parks as complete and recordation of the Notice of Completion – Park Specialties, contractor.

Contracts related to the Van Leuven Street Improvement Project to MAPCO for surveying services in an amount not to exceed \$5,500 and to AEI-CASC for drafting services in an amount not to exceed \$5,000.

Council Bill #R-2003-34.

Resolution No. 2292

A Resolution of the City Council of the City of Loma Linda, accepting off-site improvements required as a condition of approval of Parcel Map 15324 and authorizing the release of bonds

The Quarterly Report from the Chamber of Commerce for filing and disbursement of funds pursuant to the Agreement with the City.

Council Bill #R-2003-35.

Resolution No. 2293

A Resolution of the City Council of the City of Loma Linda, approving the Subdivision Agreement for Final Tract Map 16259 (Oakwood Drive)

Council Bill #R-2003-36.

Resolution No. 2294

A Resolution of the City Council of the City of Loma Linda establishing maximum refuse collection rates effective July 1, 2003 and repealing Resolution No. 2284

The sidewalk and handicap access ramp improvements on the north side of Van Leuven Street, west of Curtis Street as complete and submittal of an Article 3 Local Transportation Fund claim for reimbursement.

Amendment to the Professional Engineering Services Contract with Lim & Nascimento Engineers (LAN Engineering) to provide the design of a pedestrian access tunnel under the Mt. View Avenue Overcrossing at San Timoteo Creek.

Old Business

CC-2003-102 – Proposed street names for Tract 16259, south of Barton Road and west of Oakwood Drive, Granite Homes

Mayor pro tempore Hansberger commented that all of the names appeared to be affiliated with the Medical Center or University; that there were many people who have not worked for the Loma Linda University Medical Center or University who have contributed greatly to the City. She suggested that the street name list include those persons and their contributions so that street names could be drawn from an expanded list. She also commented that it was not appropriate to name a street in this tract Zirkle Court in light of the litigation brought by the Zirkles relating to the subject tract.

Director of Community Development Woldruff responded that the proposed names were chosen, following previously approved guidelines; the Historical Commission supported the establishment of themes for various segments of the community, such as the Mission Road area having names of historical significance and development on the west side of the City having names affiliated with the medical industry, since the Medical Center is located there.

Discussion ensued with the suggestion that Wareham Court replace Zirkle Court.

Motion by Christman, seconded by Brauer and unanimously carried to approve the street names for Tentative Tract Map 16259 as follows: Street A, Khan Drive; Street B, Paulson Drive; Street C, Price Drive; Street D, Vollmer Drive; and Street E, Wareham Court.

New Business (Continued)

CC-2003-103 – Designate voting delegate for the League of California Cities 2003 Annual Conference, September 7-10, Sacramento

Motion by Christman, seconded by Ziprick and unanimously carried to designate City Manager Halloway the Voting Delegate.

CC-2003-104 – Discussion relating to improvements to the Southern California Edison Easement between Beaumont Avenue and Hinckley Street

Mayor pro tempore Hansberger stated that she volunteered to attempt to develop the Southern California Edison Easement into a park and walking trail with amenities. Carl Hernandez donated his time and equipment to clear the area. Concrete slabs for the picnic tables and a drinking fountain had also been donated; One Stop Landscaping offered mulch at a reduced price; Planning Commissioner Christianson and the Firefighters Association each donated one picnic table. She noted that the City had received a grant of \$67,000 to install irrigation and to begin planting; however other items were needed to complete the improvements, such as trashcans, drinking fountains, trees, and more picnic tables. Tax-deductible donations made to the City of Loma Linda would be accepted by the Finance Department. The business community was also being asked for contributions.

Reports of Councilmen

Mayor Petersen commented on the recent League of California Cities meeting in Monterey, stating that the City of Upland funded a portion of their paramedic program and the library system through a \$3 and \$1 donation, respectively, listed on the monthly water bill. Approximately 92 percent of the population complied with the request by donating a total of \$4 per month to those services.

He also stated that the deficit of affordable housing in the entire State of California was significant, and commented on the ribbon cutting ceremony celebrating the grand opening of the Cold Stone Creamery located in the Loma Linda Plaza at the northwest corner of Barton Road and Mt. View Avenue.

The City Council recessed at approximately 9:20 p.m. to allow completion of the Agency Agenda and reconvened at 9:23 p.m. with all members present.

CC-2003-105 - Closed Session

- a. Conference with Legal Counsel - Anticipated Litigation (Government Code Section 54956.9(c) - Based on existing facts and circumstances, the legislative body of the local agency has decided to initiate or is deciding whether to initiate litigation
- b. Conference with Legal Counsel - Existing Litigation - Jonathan Zirkle et al vs. City, Case No. SCVSS 102771 (Government Code Section 54956.9(a))

The City Council immediately recessed to consider the closed session items as listed, and reconvened at 9:45 p.m. with all members present.

Deputy City Attorney Robbins announced that the City Council met with Legal Counsel and gave direction as to both items. There was no final action to report.

The meeting adjourned at 9:45 p.m.

Approved at the meeting of

City Clerk